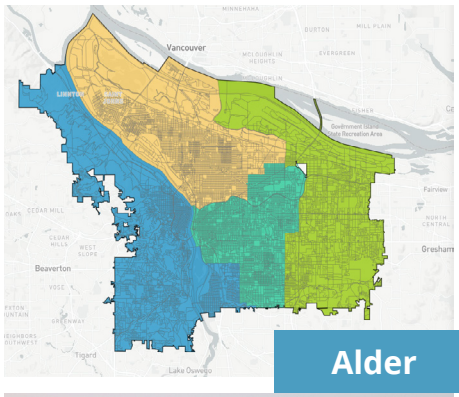
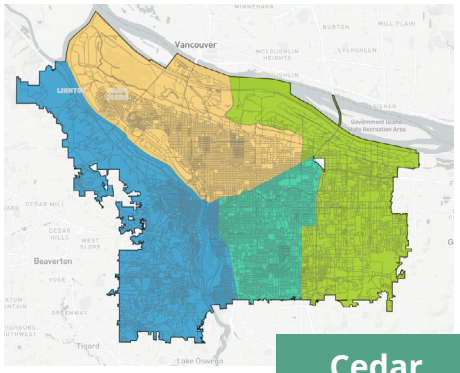
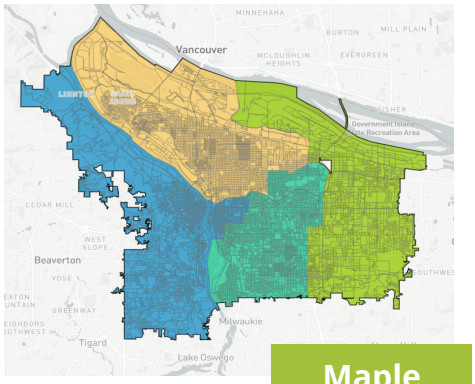
City of Portland
Independent District Commission



Alder



Cedar



Maple

Draft District Plan Report
June 2023

The City of Portland is committed to providing meaningful access. To request translation, interpretation, modifications, accommodations, or other auxiliary aids or services, contact 311 (503-823-4000), for Relay Service & TTY: 711.

Portland Transition
Voter approved. Community centered. City delivered.

Portland.gov/transition/districtcommission

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What is the Independent District Commission?

The Independent District Commission (IDC) was created by the voter-approved amendments to the City Charter, Measure 26-288 passed in November 2022. The IDC is an independent community body tasked with preparing and adopting the district plan to divide Portland into four geographic districts for the election of our city councilors. IDC members were selected through a citywide application process and appointed by the mayor and confirmed by the city council in January 2023.

What is the IDC's authority?

The IDC has the unique authority to establish the district plan for four geographic districts. If 9 of the 13 voting Commissioners vote to approve a plan before September 1, then that plan will be adopted, final, and used for city council elections starting in November 2024. However, if after two votes, the District Commission cannot reach the 9 vote supermajority, then the most recent version of the plan will be referred to the current city council for its consideration and adoption.

Commission timeline

The IDC has roughly eight months to complete research, public input, discussions, map development and review, as well as hold the nine public hearings. The District Commission must complete its work by September 1, 2023.

- *February 2023:* Foundational work
- *March 2023:* Release draft district criteria for community input and hold public hearing on district criteria
- *April 2023:* Deliberate on input received and vote on final district plan criteria
- *May 2023:* Deliberate and vote on draft maps
- *June 2023:* Release draft district plan for community input
- *July 2023:* Hold eight public hearings, two in each proposed district
- *August 2023:* Deliberate and vote on final district plan
- *September 2023:* District Commissioners' terms end

How are the district boundaries being determined?

The IDC is using the voter-approved district criteria, which follows state and federal law related to districting. These criteria require that each district, as nearly as practical:
be contiguous and compact;

- use existing geographic or political boundaries;

- not divide communities of common interest;
- be connected by transportation links; and
- be of equal population.

No district will be drawn for the purpose of favoring any political party, incumbent elected official or other person, or drawn for the purpose of diluting the voting strength of any language or ethnic minority group.

Engagement to date

The IDC is committed to ensuring the districting process is transparent and community driven. So far, Portlanders have engaged in a variety of ways to inform the creation of the draft maps. Below are some of our engagement activities to date.

Engagement Efforts	To date
Number of people receiving email updates	158
Number of public comments received	136
Number of maps submitted	197
Hours of verbal public comment	3.5
Number of public meetings and hearings	11
Number of community events	9
Community events participants	85
Community surveys responses	75
Stakeholder conversations	26

The IDC is committed to ensuring that the final district plan is reflective of the priorities of Portlanders of all backgrounds, with a specific focus on creating an equitable and inclusive process. Now that three draft maps are ready to be released for public input, the IDC is committed to engaging even more Portlanders to hear additional feedback, opinions, questions, concerns, and ideas. This community feedback in June and July will be integral to informing the final district plan in August.

Provide comments on draft maps

The Independent District Commission is releasing a series of three draft map options for community input. The District Commission invites community members to share their input by Saturday, July 22. Public input in any language is welcome. We have several ways for you to submit your feedback.

- Call 3-1-1 and share your comments verbally

- Email your comments to: DistrictCommission@portlandoregon.gov
- Mail comments to the Office of Management and Finance, Independent District Commission, 1120 SW 5th Ave., Room 901, Portland, OR 97204
- Attend one of the IDC public hearings hosted on:
    - Wed., July 5 from 6-8pm
    - Thurs., July 6 from 6-8pm
    - Sat., July 8 from 12-2pm
    - Sun., July 9 from 1-3pm
    - Wed., July 12 from 6-8pm
    - Thurs., July 13 from 6-8pm
    - Sat., July 15 from 12-2pm
    - Sun., July 16 from 1-3pm

After gathering community input on the three draft maps throughout June and July, the IDC will reconvene in August 2023 to deliberate and vote on the final district plan.
To learn more about the different ways to comment, and for information about how to attend the virtual and/or in person public hearings, please visit: www.portland.gov/transition/districtcommission.

Draft maps

The Independent District Commission has released three draft maps based on extensive community input. The maps share the following characteristics:

- All communities east of I-205 are in a single district
- The Parkrose, David Douglas, Reynolds, and Centennial school districts (the four non-PPS school districts) are in a single district
- Neighborhoods along the northern part of Portland are in a single district, with the exception of neighborhoods in the Parkrose school district
- The north and south sides of Columbia Boulevard are in a single district
- Historic Albina in N/NE Portland is preserved in a single district
- All communities west of the Willamette River are in a single district
- The western border of the easternmost district runs along I-205 and 82nd to accommodate the Jade District and Lents neighborhood

Each of the three draft maps illustrate a different rationale to effectively respond to the district criteria, including preserving communities of common interest. A summary of key differences is below.

Draft Map: Alder

The Alder map is built around **preserving established neighborhood boundaries.** This map divides the central city among three districts, using the Willamette River and I-84 as boundaries, to promote broad engagement with central city issues and economic opportunities and distribute significant assets and institutions among multiple districts. Neighborhoods in lower southeast share a district with demographically and socioeconomically similar communities on the west side of the river and are connected by the Sellwood and Ross Island bridges.

Draft Map: Cedar

The Cedar map is built around **prioritizing transit corridors.** This map uses transit corridors such as NE Sandy, SE 12th Ave, 82nd, and MAX lines to prioritize the role of these arterial roadways in influencing the use of public space and notions of neighborhood on the eastern side of the city. Neighborhoods in the central eastside and inner southeast that are bordered by the Willamette to the west and major transit lines to the east (bus and MAX) share a district with neighborhoods on the west side of the river.

Draft Map: Maple

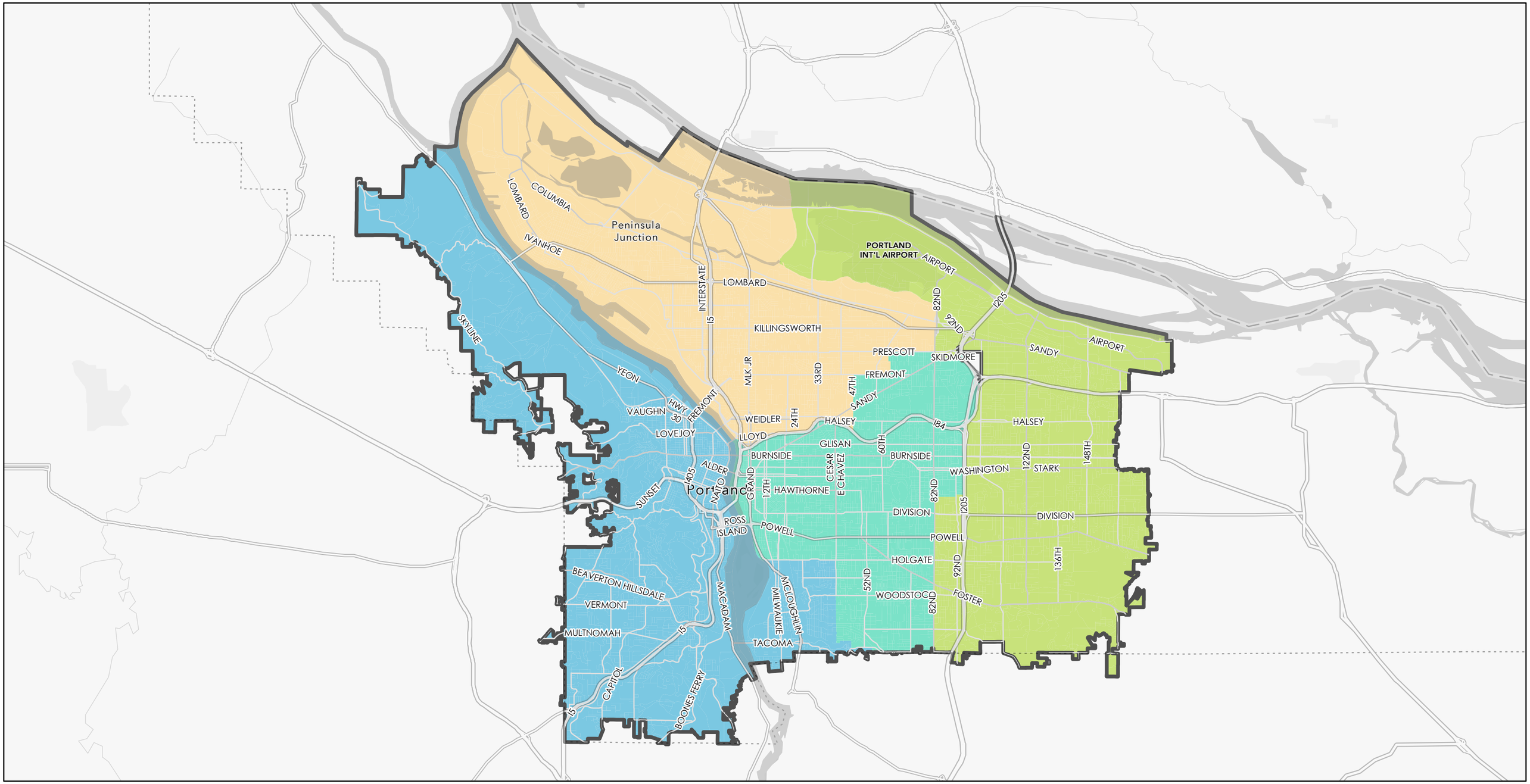
The Maple map is built around **keeping much of the central city together,** as defined by the city's Central City 2035 Plan, while preserving historic Albina and adding several inner eastside neighborhoods. The central city includes the city's most densely populated and urbanized neighborhoods, where residential and commercial uses are tightly interwoven. Eastside neighborhoods with high percentages of renters (Central Eastside, Buckman,

Kerns) share a district with westside renter-heavy neighborhoods (Goose Hollow, Old Town, University, South Waterfront) as well as other westside neighborhoods.

Summary of Key Differences

- Crossing the Willamette River
    - The Alder map crosses in lower southeast only
    - The Cedar map crosses in the central eastside and southeast
    - The Maple map crosses in the central eastside only
- Boundary between N/NE and SE/central districts
    - The Alder map uses neighborhood organization boundaries
    - The Cedar map uses Sandy Blvd
    - The Maple map uses both (Rose City Park is in one district, while Roseway is divided by Sandy Blvd)

Portland IDC Draft Map – Alder



FLO Analytics

City of Portland

Draft Map - Alder

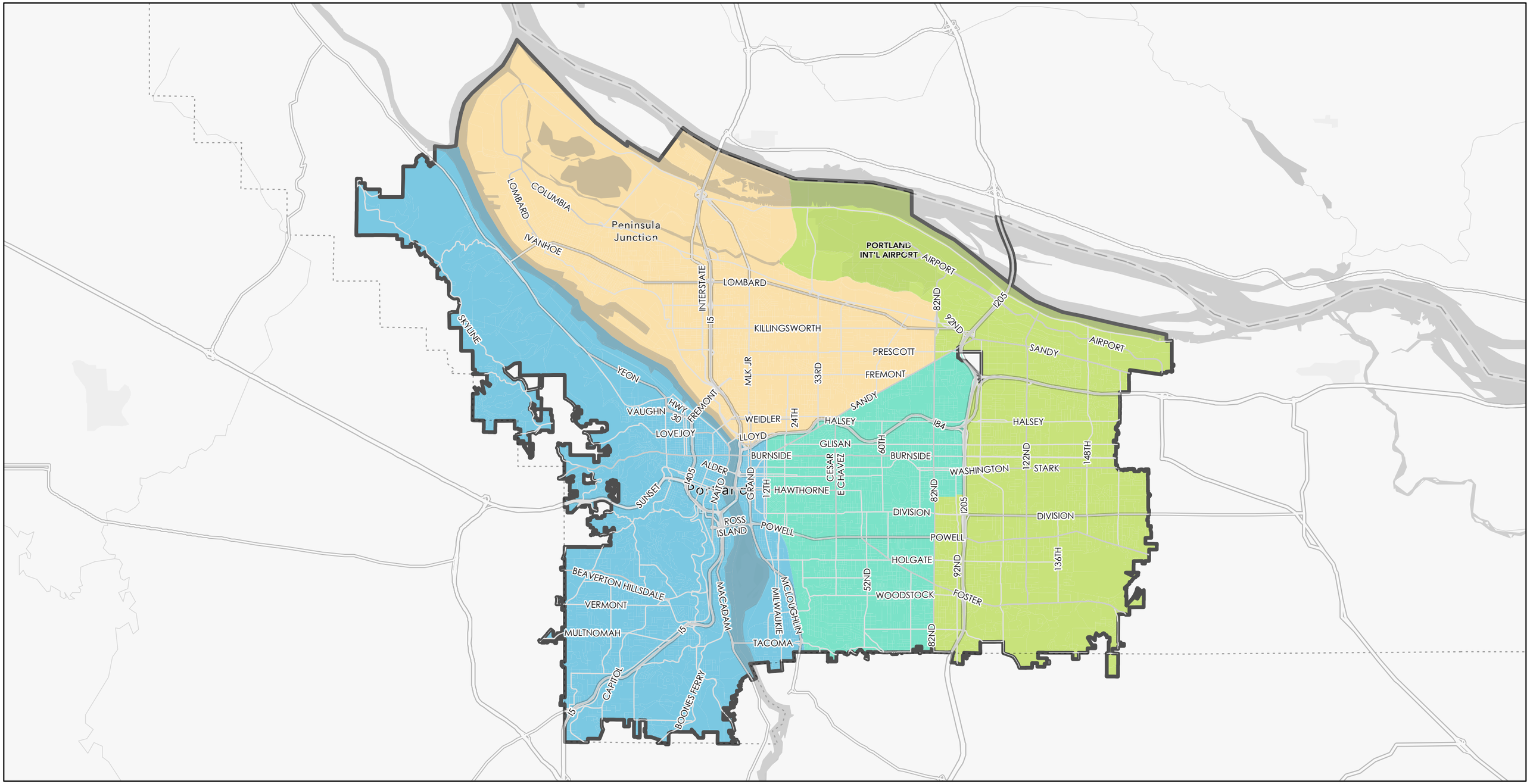
- A
- B
- C
- D

N

0 1 2 4 Miles

Sources: Portland Independent District Commission (IDC) and Metro Regional Land Information System (RLIS).

Portland IDC Draft Map – Cedar



City of Portland

Draft Map - Cedar

- A
- B
- C
- D

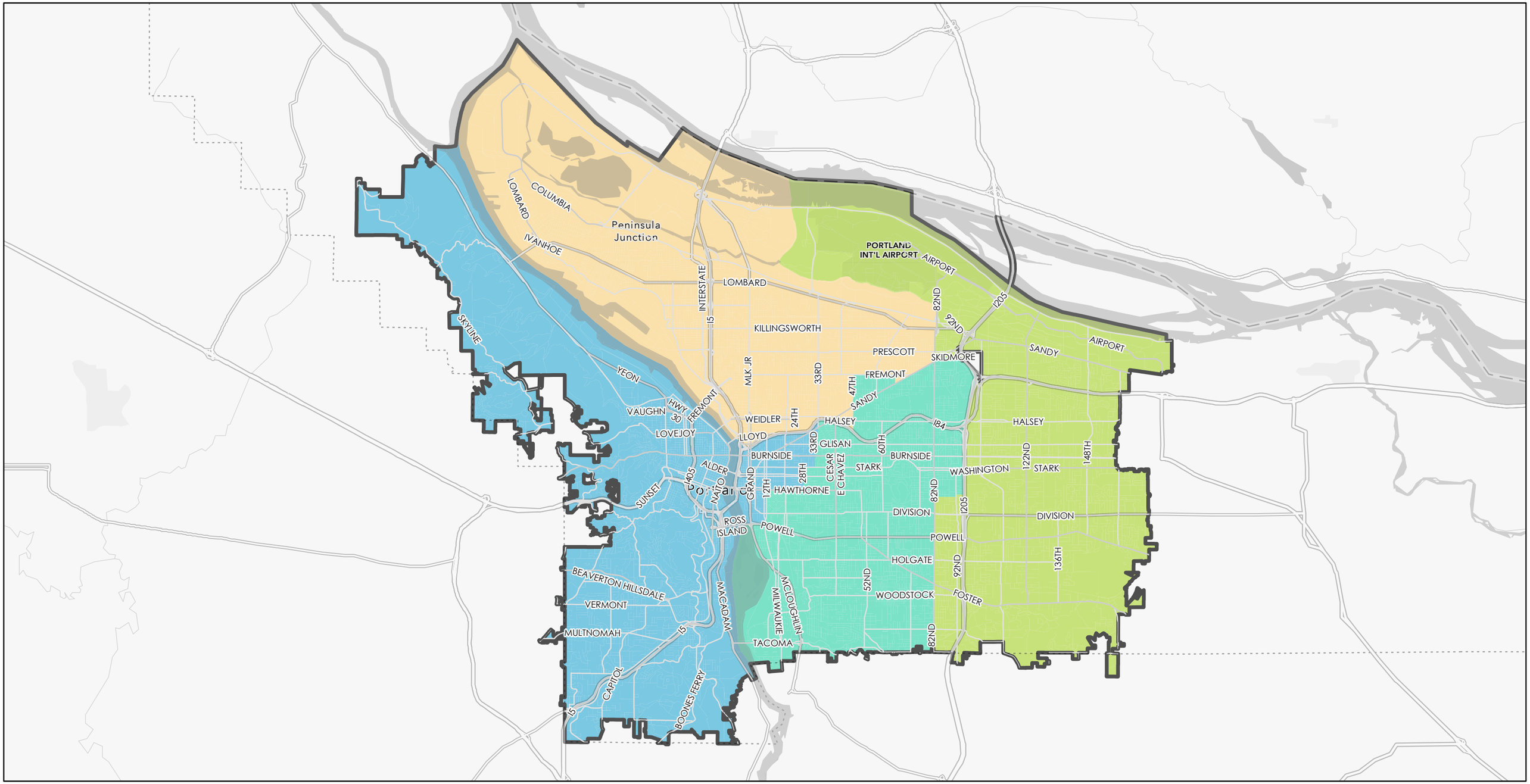
FLO Analytics

N

0 1 2 4 Miles

Sources: Portland Independent District Commission (IDC) and Metro Regional Land Information System (RLIS).

Portland IDC Draft Map – Maple



FLO Analytics

City of Portland

Draft Map - Maple

- A
- B
- C
- D

N

0 1 2 4 Miles

Sources: Portland Independent District Commission (IDC) and Metro Regional Land Information System (RLIS).

City of Portland Independent District Commission

Districting Summary Statistics – Draft Map - Alder

05/31/2023

Equal Population Criterion

Ideal Population	163,126
Overall Deviation	3.4%

< 5.0% | 5.0 - 10.0% | > 10.0%

2020 Census P.L. 94-171 Redistricting Data Summary Files - Total Population.

Total Population & Deviation per District

District	Total Population	Over / Under Ideal	Deviation From Ideal
A	160,036	-3,090	-1.9%
B	161,838	-1,288	-0.8%
C	165,563	2,437	1.5%
D	165,066	1,940	1.2%

Total Population by Race/Ethnicity per District

District	White	Black or African American	American Indian or Alaska Native	Asian	Native Hawaiian and Pacific Islander	Some Other Race	Two or More Races	Hispanic/ Latino
A	65.4%	8.8%	0.6%	4.0%	0.6%	0.7%	7.4%	12.5%
B	52.7%	8.4%	0.9%	14.4%	1.2%	0.5%	6.0%	15.9%
C	72.5%	2.9%	0.5%	7.1%	0.3%	0.7%	7.3%	8.7%
D	74.8%	2.6%	0.6%	6.6%	0.2%	0.7%	7.1%	7.4%

2020 Census P.L 94-171 Redistricting Data Summary Files - Total Population by Race and Hispanic/Latino Origin.

VAP by Race/Ethnicity per District

District	White	Black or African American	American Indian or Alaska Native	Asian	Native Hawaiian and Pacific Islander	Some Other Race	Two or More Races	Hispanic/ Latino
A	68.3%	8.6%	0.6%	4.3%	0.5%	0.6%	6.2%	10.8%
B	56.8%	7.5%	0.9%	14.6%	1.0%	0.5%	5.1%	13.5%
C	74.6%	2.7%	0.5%	7.3%	0.2%	0.7%	6.1%	7.8%
D	76.4%	2.6%	0.6%	6.8%	0.2%	0.7%	5.8%	6.9%

2020 Census P.L 94-171 Redistricting Data Summary Files - Voting-age Population (VAP) by Race and Hispanic/Latino Origin.

City of Portland Independent District Commission

Districting Summary Statistics – Draft Map - Alder

05/31/2023

CVAP by Race/Ethnicity per District

District	White	Black or African American	American Indian or Alaska Native	Asian	Native Hawaiian and Pacific Islander	Two or More Races	Hispanic/ Latino
A	74.2%	9.1%	0.7%	4.0%	0.5%	4.2%	7.3%
B	65.7%	6.6%	1.0%	12.7%	0.8%	4.3%	8.9%
C	80.7%	2.0%	0.4%	6.6%	0.1%	3.6%	6.6%
D	80.6%	2.9%	0.4%	5.3%	0.2%	3.9%	6.6%

2017-2021 American Community Survey Citizen Voting-age Population (CVAP) by Race and Ethnicity Special Tabulation. Rounding of estimates may lead to summation of race/ethnicity percentages not equal to 100% (+/- 1%).

Contiguity Criterion

Are all districts contiguous at more than a point or by bridge or by regular ferry service? **Yes**

City of Portland Independent District Commission

Districting Summary Statistics – Draft Map - Cedar

05/31/2023

Equal Population Criterion

Ideal Population	163,126
Overall Deviation	3.4%

< 5.0%	5.0 - 10.0%	> 10.0%

2020 Census P.L. 94-171 Redistricting Data Summary Files - Total Population.

Total Population & Deviation per District

District	Total Population	Over / Under Ideal	Deviation From Ideal
A	165,617	2,491	1.5%
B	164,485	1,359	0.8%
C	160,135	-2,991	-1.8%
D	162,266	-860	-0.5%

Total Population by Race/Ethnicity per District

District	White	Black or African American	American Indian or Alaska Native	Asian	Native Hawaiian and Pacific Islander	Some Other Race	Two or More Races	Hispanic/ Latino
A	65.9%	8.6%	0.6%	4.0%	0.6%	0.7%	7.3%	12.3%
B	52.8%	8.4%	0.8%	14.4%	1.2%	0.5%	6.0%	15.8%
C	72.8%	2.8%	0.5%	7.1%	0.3%	0.7%	7.4%	8.5%
D	74.5%	2.8%	0.7%	6.5%	0.2%	0.7%	7.1%	7.6%

2020 Census P.L 94-171 Redistricting Data Summary Files - Total Population by Race and Hispanic/Latino Origin.

VAP by Race/Ethnicity per District

District	White	Black or African American	American Indian or Alaska Native	Asian	Native Hawaiian and Pacific Islander	Some Other Race	Two or More Races	Hispanic/ Latino
A	68.8%	8.4%	0.6%	4.4%	0.5%	0.6%	6.1%	10.6%
B	57.0%	7.4%	0.9%	14.6%	1.0%	0.5%	5.1%	13.5%
C	74.9%	2.6%	0.5%	7.3%	0.2%	0.6%	6.1%	7.7%
D	76.1%	2.7%	0.7%	6.7%	0.2%	0.7%	5.8%	7.0%

2020 Census P.L 94-171 Redistricting Data Summary Files - Voting-age Population (VAP) by Race and Hispanic/Latino Origin.

City of Portland Independent District Commission

Districting Summary Statistics – Draft Map - Cedar

05/31/2023

CVAP by Race/Ethnicity per District

District	White	Black or African American	American Indian or Alaska Native	Asian	Native Hawaiian and Pacific Islander	Two or More Races	Hispanic/ Latino
A	74.6%	8.8%	0.7%	4.1%	0.4%	4.1%	7.2%
B	65.6%	6.6%	1.0%	12.9%	0.8%	4.3%	8.8%
C	81.1%	2.0%	0.3%	6.1%	0.1%	3.6%	6.8%
D	80.3%	2.9%	0.5%	5.5%	0.2%	4.0%	6.5%

2017-2021 American Community Survey Citizen Voting-age Population (CVAP) by Race and Ethnicity Special Tabulation. Rounding of estimates may lead to summation of race/ethnicity percentages not equal to 100% (+/- 1%).

Contiguity Criterion

Are all districts contiguous at more than a point or by bridge or by regular ferry service? **Yes**

City of Portland Independent District Commission

Districting Summary Statistics – Draft Map - Maple

05/31/2023

Equal Population Criterion

Ideal Population	163,126
Overall Deviation	4.6%

< 5.0%	5.0 - 10.0%	> 10.0%

2020 Census P.L. 94-171 Redistricting Data Summary Files - Total Population.

Total Population & Deviation per District

District	Total Population	Over / Under Ideal	Deviation From Ideal
A	163,580	454	0.3%
B	161,853	-1,273	-0.8%
C	167,270	4,144	2.5%
D	159,800	-3,326	-2.0%

Total Population by Race/Ethnicity per District

District	White	Black or African American	American Indian or Alaska Native	Asian	Native Hawaiian and Pacific Islander	Some Other Race	Two or More Races	Hispanic/ Latino
A	65.6%	8.7%	0.6%	4.0%	0.6%	0.7%	7.3%	12.4%
B	52.7%	8.4%	0.9%	14.4%	1.2%	0.5%	6.0%	15.9%
C	73.3%	2.7%	0.5%	7.1%	0.3%	0.7%	7.3%	8.2%
D	74.0%	2.9%	0.7%	6.6%	0.2%	0.7%	7.1%	7.8%

2020 Census P.L 94-171 Redistricting Data Summary Files - Total Population by Race and Hispanic/Latino Origin.

VAP by Race/Ethnicity per District

District	White	Black or African American	American Indian or Alaska Native	Asian	Native Hawaiian and Pacific Islander	Some Other Race	Two or More Races	Hispanic/ Latino
A	68.5%	8.4%	0.6%	4.4%	0.5%	0.6%	6.1%	10.7%
B	56.8%	7.5%	0.9%	14.6%	1.0%	0.5%	5.1%	13.5%
C	75.4%	2.5%	0.5%	7.3%	0.2%	0.7%	6.0%	7.4%
D	75.6%	2.8%	0.7%	6.8%	0.2%	0.7%	5.9%	7.3%

2020 Census P.L 94-171 Redistricting Data Summary Files - Voting-age Population (VAP) by Race and Hispanic/Latino Origin.

City of Portland Independent District Commission

Districting Summary Statistics – Draft Map - Maple

05/31/2023

CVAP by Race/Ethnicity per District

District	White	Black or African American	American Indian or Alaska Native	Asian	Native Hawaiian and Pacific Islander	Two or More Races	Hispanic/ Latino
A	74.4%	8.9%	0.7%	4.1%	0.5%	4.2%	7.2%
B	65.7%	6.6%	1.0%	12.7%	0.8%	4.3%	8.9%
C	81.5%	2.0%	0.3%	6.6%	0.1%	3.2%	6.3%
D	79.7%	3.0%	0.4%	5.4%	0.2%	4.4%	7.0%

2017-2021 American Community Survey Citizen Voting-age Population (CVAP) by Race and Ethnicity Special Tabulation. Rounding of estimates may lead to summation of race/ethnicity percentages not equal to 100% (+/- 1%).

Contiguity Criterion

Are all districts contiguous at more than a point or by bridge or by regular ferry service? **Yes**

Portland Transition

Let's talk about Portland's future geographic districts!

We want to hear how you want to be represented by city council. Join the Independent District Commission at a public hearing in July to share your thoughts on Portland's new geographic districts for our expanding city council.

All hearings will have Spanish and ASL interpretation. Request additional support: districtcommission@portlandoregon.gov

Join us — in person !

- Wednesday, July 5, 6-8 p.m.
- Thursday, July 6, 6-8 p.m.
- Saturday, July 8, 12-2 p.m.
- Sunday, July 9, 1-3 p.m.
- Wednesday, July 12, 6-8 p.m.
- Thursday, July 13, 6-8 p.m.
- Saturday, July 15, 12-2 p.m.
- Sunday, July 16, 1-3 p.m.

Register for a hearing and learn more: portland.gov/transition/events

Review the district maps!

@PortlandGov @PortlandORGov

DistrictCommission@portlandoregon.gov

Portland Transition

DistrictCommission@portlandoregon.gov